

## Plan Alternatives Comparison Chart Section 10.5 Waste Management - PC Final Markup 6-23-11

**Note:** The Framework Plan solid waste policies (Section 4600) were formally superseded by the adoption of the Integrated Waste Management Plan (IWMP) in 1995. Because of this, the following chart compares only alternatives A through C.

The Commission supported the revisions presented by the HWMA dated 6-21-11.

Plan Alternative				Section 10.5 Waste Management	Staff Remarks/ Implementation	Position R,M,D
<b>10.5.3 Goals</b>						
A	B	C		<b>WM-G1. Comprehensive System.</b> A flexible system for the management of solid wastes and waste resources on a countywide basis, which encompasses storage, collection, separation, processing, reduction, reuse and repair, recycling, recovery, marketing, and, when necessary, landfill disposal.		R
				<b>COMMENTS: 4-21-11</b> Approved as written.		
			D	<b>4610.1</b> Establish and maintain a dynamic and flexible system for the management of solid wastes and waste resources which encompasses the storage, collection, transportation, separation, processing, reduction, reuse and repair, recycling, recovery, marketing, and disposal of solid waste and resources which would otherwise become solid waste, on a Countywide basis..		D
				<b>COMMENTS:</b>		
A	B	C		<b>WM-G2. Environment, Health, and Safety.</b> A solid waste management system that protects and improves the county's environment, public health, safety, and economy.		R

Plan Alternative				Section 10.5 Waste Management	Staff Remarks/ Implementation	Position R,M,D
				<p><b>COMMENTS: 4-21-11</b>  <b>Approved as written.</b></p>		
			D	<p><b>4610.2.</b> Protect and improve the County' environment, public health, safety, and economy.</p>		D
				<p><b>COMMENTS:</b></p>		
A	B	C		<p><b>WM-G3. Reduce Waste Toxicity.</b> A low toxicity waste stream that reduces risk of exposure to residents, solid waste and recycling industry workers, and the environment.</p>		R
				<p><b>COMMENTS: 4-21-11</b>  <b>Approved as written.</b></p>		
			D	<p><b>4610.3.</b> Reduce the amount and toxicity of waste generated by residents, businesses, industries, and institutions in the County to the greatest degree possible.</p>		D
				<p><b>COMMENTS:</b></p>		
A	B	C		<p><b>WM-G4. Management Strategy Hierarchy.</b> An integrated waste management hierarchy that first emphasizes source reduction, followed by reuse and repair, recycling, composting, materials recovery, environmentally safe energy recovery, environmentally safe <del>transformation</del> <u>materials recovery</u>, and, as a last resort, landfill disposal.</p>		M Straw Vote 7-0
				<p><b>COMMENTS: 4-21-11</b>                      Patrick Owen from the HWMA informed the Commission that in the recycling industry "transformation" means burning according to Cal-Recycle. Suggested it be deleted.  <b>All approve as revised</b></p>		

Plan Alternative				Section 10.5 Waste Management	Staff Remarks/ Implementation	Position R,M,D
			D	<p><b>4610.4.</b> Establish an integrated waste management hierarchy consisting of the following: Source reduction, reuse and repair, recycling, composting, materials recovery, environmentally safe energy recovery, environmentally safe transformation, and landfill disposal.</p>		D
				<p><b>COMMENTS:</b></p>		
A	B	C		<p><b>WM-G5. Maximize Achievement of Objectives.</b> Successful achievement <u>or exceedence</u> of integrated waste management objectives through education, economic incentives, and <del>voluntary</del> <u>increased</u> participation in waste reduction programs.</p>		M Straw Vote 7-0
				<p><b>COMMENTS: 4-21-11</b></p> <p><u>Approved by consensus as rewritten</u></p>		
			D	<p><b>4610.5.</b> Maximize the achievement of integrated waste management objectives through education, economic incentives and voluntary participation in waste reduction programs.</p>		D
				<p><b>COMMENTS:</b></p>		
A	B	C		<p><del><b>WM-G6. Participation.</b> Widespread participation by individuals and groups in the planning and the implementation of waste reduction programs.</del></p> <p><u><b>WM-G6 Convenient, widespread participation.</b> High participation rates of recycling and waste diversion programs by making options convenient and widely available, such as through curbside recycling collection.</u></p>		M Straw Vote 7-0
				<p><b>COMMENTS: 4-21-11</b></p> <p><u>Approved by consensus as rewritten</u></p>		
			D	<p><b>4610.6.</b> Maximize the opportunity for individuals and groups to participate in the planning and the implementation of waste reduction programs.</p>		D

Plan Alternative				Section 10.5 Waste Management	Staff Remarks/ Implementation	Position R,M,D
				COMMENTS:		
A	B	C		<b>WM-G7. Recovered Materials for Local Industry.</b> Growth in local businesses using previously discarded materials as a resource for value added manufacturing.		R
				COMMENTS: 4-21-11 <b>Approved as written.</b>		
			D	<b>4610.7.</b> Maximize the use of previously discarded materials as a resource for local businesses and manufacturers.		D
				COMMENTS:		
A	B	C		<b>WM-G8. Coordination.</b> An integrated waste management strategy emphasizing cooperation and coordination among local jurisdictions, waste haulers, and recyclers consistent with state and federal regulations and programs.		R
				COMMENTS: 4-21-11 <b>Approved as written.</b>		
				<b>WM-Gx1 Self-sufficient Disposal Practices.</b> <u>Disposal capacity within the county or a contingency plan to develop local disposal capacity in order to achieve self-sufficiency and to hedge against increasing transportation or waste export costs.</u>	NEW GOAL	R Straw Vote 6-1
				COMMENTS: 6-23-11 C. Faust – how realistic is this? What is the status of the Cummings Road landfill? K Girard – gave a review of the process of permitting a new landfill, and the status of the Cummings Road Landfill (currently leaking, expensive option to clean up to re-open). Overriding consideration with a lot of rain (pollution) exporting our waste to drier is better from an environmental perspective. C. Faust – the only argument for Gx1 is self sufficiency and cutting rate payer costs from		

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	<p>shipping out of the county.</p> <p><b>K. Girard</b> – yes – also, what if we lose our choices of shipping out (lose our franchise out of the county) we may want to have a backup plan.</p> <p><b>C. Faust</b> – my gut reaction is to eliminate Gx1 or try and put some kind of timing measure.</p> <p><b>C. Gearheart</b> – I was on the solid waste site selection committee (2 years) – it is a difficult process. I don’t believe we need re-open in 4 years. I really believe we need a contingency plan. The best way to get people to re-cycle, is for them to have to deal with their trash.</p> <p><b>C. Masten</b> – this is just a contingency plan, I think it is fine.</p> <p><b>C. Kreb</b> – I think this is good too. People need to be more conscious of how they live if they just ship things out. We need a contingency plan.</p> <p><b>K. Girard</b> – in our area, it makes so much sense to have a very aggressive recycling program. Trucking out is expensive. We should ultimately plan for land disposal locally. Europe has hit recycling rates of 70- 80%.</p> <p><b>Patrick Owen</b> (HWMA) – I would concur about the director’s comments on the Cummings Road landfill . We have had an internal debate on whether we should be exporting – environmental problems, though almost morally wrong to export our waste. We ship about a third of our waste to Oregon. Because of the economy now, people have not been generating less trash and these landfills really want our waste. The Cummings site is not closed (we don’t receive waste but we still manage). We had quite an outcry from the neighbors when we tried to do some remediation lately. We might be able to re-route truck traffic through TPZ. I don’t believe it would be an easy task to re-open the landfill.</p> <p><b>C. Edmonds</b> – I support this wording. I know in the city of eureka, they are upset that they have to pay to recycle – why should I have to pay? We need to make it easy.</p> <p><b>C. Nelson</b> – I think we should put it in our plan and we need a contingency plan.</p> <p><b>C. Faust</b> – I agree with much of what has been said. Encourage recycling. Discourage purposeless waste disposal. Price mechanisms can play an important in participation of recycling. The commerce law prohibits stopping the movement of waste over state boundaries. I don’t agree with the self sufficiency part of this goal. The county is the wrong unit of analysis. We have to ship it somewhere. Whether it is Cummings Road or out of county. I still don’t think I can support this goal.</p>		

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				<p><u>Straw vote</u>                      Commissioners Kreb, Gearheart, Masten, Nelson and Edmonds were in support of recommended revised language including WM-Gx1                      Commissioner Faust was in support of recommended revised language but was not in support of WM-Gx1 5/1</p>		
			D	<p>4610.8. Minimize, to the greatest degree possible, the per capita waste generated by the users.</p>		D
				<p>COMMENTS:</p>		
			D	<p>4610.9. Ensure the coordination of and cooperation with all Federal, State and local programs and regulations.</p>		D
				<p>COMMENTS:</p>		
<b>10.5.4 Policies</b>						
A	B	C		<p><b>WM-P1. Implementation of Waste Reduction Programs.</b> Waste reduction, re-use and recycling programs should be implemented countywide on a continuous basis to achieve <u>the maximum possible waste diversion rate goals</u> using the following criteria for program prioritization and selection:</p> <p>A. Achieves the maximum feasible reduction in volume and/or weight of waste requiring landfill disposal;</p> <p>B. <u>Supports regional efforts that maximize the reduction and diversion of additional materials in a consistent fashion for affected parties; such as a ban on the use of plastic bags or mandatory recycling of construction and demolition debris;</u></p> <p>C. <u>Ensures the feasibility of expanding diversion programs by requiring that, in</u></p>	 <p>, Iss, Prog IM2, 4</p>	R

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				<p><u>addition to solid waste collection bins, new commercial and multi-family land use plans include on-site space for diversion collection bins, such as recycling and organics;</u></p> <p>D. Maximizes the economic value of materials heretofore discarded;</p> <p>E. Benefits the environment and health and safety of county citizens;</p> <p>F. Is able to be implemented on a timely, practical, and cooperative basis;</p> <p><del>G. Lowers impacts to existing or planned waste diversion programs;</del></p> <p>H. Is supported by and is sustainable over the long-term by residents, businesses, and jurisdictions; <u>and</u></p> <p>I. Allows cost-effective achievement of the above criteria.</p>		
				<p><b>COMMENTS: 6-23-11</b></p> <p><b>Approved as revised by HWMA</b></p>		
<b>A</b>	<b>B</b>	<b>C</b>		<p><b>WM-P2. Support Successful Programs.</b> Support successful existing programs and diversion activities through increased promotion and technical assistance. Identify, develop, and fund new programs using selection and prioritization criteria identified in WM-P1.</p>	Iss, Prog IM2, 4	<b>R</b>
				<p><b>COMMENTS: 6-23-11</b></p> <p><b>Approved as written.</b></p>		
<b>A</b>	<b>B</b>	<b>C</b>		<p><b>WM-P3. Joint Facility Planning.</b> Facilities that are intended to serve all county residents should be jointly planned and implemented by all affected stakeholders. Priority facilities recommended for joint planning are:</p> <p>A. County disposal facility: local new landfill, expansion, or export;</p> <p>B. Centralized composting facility: materials to be processed, size, location, design, and cost; and,</p> <p>C. Household hazardous waste transfer facility: ownership, operation, funding, and liability issues.</p> <p>D. <u>Centralized organic waste processing facility (anaerobic digestion or</u></p>	Prog IM2	<b>R</b>

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				<u>composting method</u> ): reliable feedstock sources, design, size and cost.		
				<b>COMMENTS: 6-23-11</b> <b>Approved by consensus as rewritten by HWMA</b>		
<b>A</b>	<b>B</b>	<b>C</b>		<b>WM-P4. Information Sharing.</b> The County shall support ongoing dialogue between <u>HWMA</u> , city and County integrated waste management staff to reduce duplication of efforts and increase cooperative implementation of integrated waste management strategies.	Iss, Prog IM2	<b>R</b>
				<b>COMMENTS: 6-23-11</b> <b>Approved by consensus as rewritten by HWMA</b>		
<b>A</b>	<b>B</b>	<b>C</b>		<b>WM-P5. Administrative Structure.</b> The County supports unified administration and funding of countywide integrated waste management strategies and programs cooperatively sustained by <u>HWMA</u> , the County and cities.	Iss, Prog IM2	<b>R</b>
				<b>COMMENTS: 6-23-11</b> <b>Approved by consensus as rewritten by HWMA</b>		
<b>A</b>	<b>B</b>			<b>WM-P6. Illegal Waste Disposal.</b> The County shall work to reduce <del>litter dumping</del> and other illegal waste disposal items such as automobiles, e-wastes, and toxics <u>through better code enforcement and increased fines</u> , public education, maintaining affordable and geographically distributed opportunities for waste disposal and recycling, proactive prevention programs, <u>and site cleanups.</u> <del>and code enforcement.</del>	 , Prog IM1, 3	<b>R</b>
				<b>COMMENTS: 6-23-11</b> <b>Approved by consensus as rewritten by HWMA</b>		
		<b>D</b>		<b>4611.1</b> Reduce litter and other illegal solid waste disposal.		<b>D</b>

Plan Alternative				Section 10.5 Waste Management	Staff Remarks/ Implementation	Position R,M,D
				COMMENTS:		
A	B	C		<b>WM-P7. Integrated Waste Management Plan (IWMP) <del>Participate in Revisions.</del></b> The County shall <u>abide by and</u> participate in revisions to the IWMP lead by the Humboldt Waste Management Authority and consider the need to amend this General Plan to maintain consistency.	New staff recommended policy language to improve meaning and clarity. Prog IM2	R
				COMMENTS:		
	B	C		<b><u>WM-Px. Support for Waste Diversion and Recycling Operations.</u></b> The County shall <u>recognize the importance of siting waste diversion and recycling operations within the County to attain state mandated waste reduction goals. Permitting processes and decisions should balance this public interest with the health, safety and welfare of those living in the vicinity of proposed facilities.</u>	New staff recommended policy linked to IM-4.	R
				COMMENTS: see discussion under Gx1		
			D	<b>4611.2</b> Provide a healthy, safe, and environmentally and economically sound system for the management of solid waste and recycled materials.		D
				COMMENTS:		
			D	<b>4611.3</b> Establish and maintain a coordinated solid waste and recycled materials management program for the County.		D

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			COMMENTS:		
		D	4611.4 Minimize the environmental impact of solid waste handling and disposal by mitigation measures such as using bear proof containers and fencing.		D
			COMMENTS:		
		D	4611.5 Establish and maintain an equitable system to finance the cost of integrated waste management.		D
			COMMENTS:		
		D	4611.6 Encourage the establishment of resource and energy recovery systems throughout the County.		D
			COMMENTS:		
		D	4611.7 Encourage waste reduction through source reduction, reuse and repair, recycling and recovery, and marketing programs.		D
			COMMENTS:		
		D	4611.8 Implement programs included in the County and cities' Source Reduction and Recycling Elements to minimize the amount of wastes requiring disposal.		D

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				COMMENTS:		
			D	4611.9 . Maintain flexibility in integrated waste planning to facilitate the permit issuance process.		D
				COMMENTS:		
			D	4611.10 Provide public education programs which identify the problems, progress and needs of the County integrated waste management program.		D
				COMMENTS:		
			D	4611.11 Encourage full service within the franchise areas.		D
				COMMENTS:		
			D	4611.12 Encourage the development of a centralized composting facility for the County.		D
				COMMENTS:		
			D	4611.13 Maintain closed municipal landfills as open space.		D

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				COMMENTS:		
			D	<b>4611.14</b> Include provisions for maximizing diversion of materials from landfill disposal in the planning and siting of disposal facilities.		D
				COMMENTS:		
			D	<b>4611.15</b> Define overlay areas on the Public Facilities map sheets of the Framework General Plan, which would define acceptable search areas within which a new or expanded municipal solid waste disposal facility could be considered. The overlay designation would not change the underlying land use designation, or permitted uses within the defined areas, without subsequent amendment.		D
				COMMENTS:		
<b>10.5.5 Standards</b>						
A	B	C		<p><b>WM-S1. Solid Waste Facility Permit.</b> When seeking approval for the construction or expansion of a solid waste facility in Humboldt County, project applicants must obtain a Solid Waste Facility Permit from the Humboldt County Health Department with concurrence by the <del>CalRecycle California Integrated Waste Management Board</del> pursuant to the requirements of the California Code of Regulations, Title 14, Division 7, or successor regulations.</p> <p>Prior to submitting application for a Solid Waste Facility Permit, a project applicant must obtain the clearances, approvals, or permits listed below:</p> <ul style="list-style-type: none"> <li>A. Certification of compliance with the California Environmental Quality Act (CEQA) pursuant to the requirements of the California Code of Regulations Division 6.3.</li> <li>B. Land use approval from the appropriate city or County land use authority.</li> </ul>	<p>QJ</p> <p>FRWK 4612.1, FRWK 4612.2</p>	R

Plan Alternative				Section 10.5 Waste Management	Staff Remarks/ Implementation	Position R,M,D
				<p>C. Approval from the North Coast Unified Air Quality Management District. Approval from the North Coast Regional Water Quality Control Board. Note: that NCRWQCB approval may require permits for stormwater discharges (NPDES) and/or waste discharge permits.</p> <p>D. Other approvals and clearances such as streambed alteration agreements, Williamson Act cancellation, timberland conversion approval from the Board of Forestry, a Section 404 permit from the Army Corps of Engineer—if wetlands are involved—and any others which are required as a result of site design or facility location.</p>		
				<p><b>COMMENTS: 6-23-11</b></p> <p><b>Approved by consensus as rewritten by HWMA</b></p>		
A	B	C		<p><b>WM-S2. Solid Waste Disposal Facility Conformance with Integrated Waste Management Plan (IWMP).</b> Any proposed new or expanded solid waste facility must be in conformance with the IWMP and included in the adopted Countywide Siting Element or the Non-Disposal Facility Element prior to issuance of a Solid Waste Facility Permit.</p>	QJ	R
				<p><b>COMMENTS:</b></p>		
A	B	C		<p><b>WM-S3. Solid Waste Facility Consistency with State and Federal Laws.</b> Proposed solid waste facilities shall meet any applicable requirements of the Resources Conservation and Recovery Act’s Subtitle D, the <del>CalRecycle California Integrated Waste Management Board</del> regulations (Title 14, Division 7), and requirements of the State Water Resources Control Board regulations (Title 23, Division 3), or successor regulations.</p>	QJ	R
				<p><b>COMMENTS: 6-23-11</b></p> <p><b>Approved by consensus as rewritten by HWMA</b></p>		
			D	<p><b>4612.3.</b> Any proposed new or expanded Solid Waste Facility must be in conformance with the County Solid Waste Management Plan or the County Integrated Waste Management Plan (after its formal adoption). To be in conformance with the Integrated Waste Management Plan, the facility must be described in either the Countywide Siting Element or the appropriate jurisdiction’s Non-Disposal Facility Element(s).</p>		D

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				Project shall meet the requirements of the Resources Conservation and Recovery Act (RCRA) Subtitle D; the California Integrated Waste Management Board regulations [California Code of Regulations (CCR), Title 14, Division 7]; requirements of the State Water Resources Control Board regulations, (CCR, Title 23, Division 3); Coastal Zoning Regulations; Humboldt County General Plan; and the County Integrated Solid Waste Management Plan including the Siting Element as applicable.		
				<b>COMMENTS:</b>		
<b>A</b>	<b>B</b>	<b>C</b>		<p><b>WM-S4. Land Use Permits for Solid Waste Facilities.</b> Solid waste facilities are allowed by Conditional Use Permit in most non-residential land use and zoning designations and where otherwise consistent with this Chapter. To ensure consistency with the IWMP at the time of issuance of applicable land use permits for solid waste management facilities, the applicant shall submit the following supplemental information with the land use permit application:</p> <ul style="list-style-type: none"> <li>A. Assessment of conformance with the adopted Countywide Solid Waste Facility Element or Non-Disposal Facility Siting Element.</li> <li>B. Projections of the quantity of waste to be managed in weight and volumetric measures and the area required for disposal or processing on an annual basis for the life of the facility.</li> <li>C. Operational plans in compliance Solid Waste Facility Permit requirements.</li> <li>D. Analysis of a minimum of three alternative sites with a summary description of the operational characteristics and environmental impacts associated with each alternative.</li> <li>E. Relationship of the solid waste facility to existing solid waste facilities in terms of waste streams, end products, operational capacity, and compatibility.</li> <li>F. A site post closure plan consistent with applicable state and federal regulations and a description of any land use limitations after project completion.</li> </ul> <p>Assessment of conformance with the policies and provisions of the IWMP.</p>	QJ	R

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			COMMENTS:		
		D	4612.4 Additionally, specific criteria for the siting of a municipal solid waste landfill <sup>1</sup> are identified in the Siting Element of the Humboldt County Integrated Waste Management Plan. (See Table 4-2)		D
			COMMENTS:		
		D	<p>4612.5. Prior to approval of a solid waste disposal project, the applicant shall submit a solid waste disposal initial study plan which includes:</p> <ul style="list-style-type: none"> <li>a. Estimations of the quantity of waste to be disposed of and the area and volume required for disposal, on an annual basis, including 5 and 10 year projections;</li> <li>b. Description of toxicity and harmful effects on people, plants, and animals;</li> <li>c. Site alternatives and description of impacts associated with each;</li> <li>d. Relationship of the disposal project to other disposal projects in the area;</li> <li>e. A monitoring and mitigation program to insure the prevention of damage to soil, plant and animal life, and surface and subsurface water supplies;</li> <li>f. A post closure plan including descriptions of recontouring, revegetation, visual buffering during and after the project, and a list of possible future uses for each of the sites considered, and a list of uses which would not be possible after project completion; and</li> <li>g. Assessment of conformity with County Solid Waste Management Plan or the Integrated Waste Management Plan (after its formal adoption).</li> </ul>		D
			COMMENTS:		
		D	4612.6. Any solid waste disposal project is to conform to the County Solid Waste Management Plan, or the Integrated Waste Management Plan (after its formal adoption).		D

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			<b>COMMENTS:</b>		
		D	<p><b>4612.7.</b> Projects should take place at approved disposal sites, as designated in the County Solid or Integrated Waste Management Plans. New wood waste, sludge, and non-toxic drilling muds projects may, however, be allowed by conditional use permit in any land use designation, except Residential, if the least environmentally damaging alternative is selected. Such projects (those not designated in the County Solid or Integrated Waste Management Plan) in agricultural and timberland designations shall be limited to non-toxic materials that would be compatible with agriculture or timberland use.</p>		D
			<b>COMMENTS:</b>		
		D	<p><b>4612.8.</b> Per PRC Section 41721.5, New or expanded municipal solid waste disposal project proponents must submit a site identification and description (proposal for Siting Element amendment) to the County Board of Supervisors. If the description is deemed complete, the County will then submit the description to the incorporated cities of Humboldt County within 20 days. Each jurisdiction must then act to approve or disapprove the proposed amendment to the Siting Element within 90 days provided there is sufficient information and documentation to meet the requirements of the California Environmental Quality Act, and does not violate any other state or local requirement.</p> <p>Approval is needed by the county and a majority of the cities which contain a majority of the population of the incorporated area to amend the Element. A jurisdiction may only move to disapprove the Element if there is substantial evidence in the record that the amendment to the element would cause one or more significant adverse impacts.</p>		D
			<b>COMMENTS:</b>		

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			D	4612.9. Projects shall demonstrate consistency with this General Plan.		D
				COMMENTS:		
<b>10.5.6 Implementation Measures</b>						
A	B	C		<b>WM-IM1. Local Enforcement Agency.</b> <del>Continue the</del> County Division of Environmental Health <del>shall continue</del> to function as the designated local enforcement agency.	 , Prog	M
				COMMENTS: 6-23-11  <b>Approved by consensus as rewritten by HWMA</b>		
A	B	C		<b>WM-IM2. Solid Waste Management Authority.</b> <del>Continue the</del> County's <del>shall continue to</del> participate <del>in</del> the Humboldt Waste Management Authority, <u>including contracting and advocacy for the Countywide Integrated Waste Management Plan and Source Reduction and Recycling Element.</u>	 , Prog	M
				COMMENTS: 6-23-11  <b>Approved by consensus as rewritten by HWMA</b>		
A	B			<b>WM-IM3. Code Compliance.</b> <del>The County shall</del> maintain a code compliance program to respond to complaints of illegal waste disposal.	 , Prog	M
				COMMENTS: 6-23-11  <b>Approved by consensus as rewritten by HWMA</b>		
A	B			<b>WM-IM4. Support for Waste Diversion and Recycling Operations.</b> <del>The County shall</del> provide technical and permitting assistance to waste diversion activities, particularly those that reduce illegal disposal activities; for example, junk yards and car <u>dismantling and other recycling operations.</u>	 , Prog	M

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	<p>COMMENTS: 6-23-11</p> <p>Approved by consensus as rewritten by HWMA</p>		